

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 AID-20 CEA-02 CIAE-00 COME-00 EB-11

FRB-02 INR-10 NSAE-00 RSC-01 CIEP-02 SPC-03 STR-08

TRSE-00 LAB-06 SIL-01 OMB-01 SS-15 NSC-10 L-03 H-03

PA-03 PRS-01 USIE-00 EURE-00 INRE-00 NSCE-00 DRC-01

SCI-06 INT-08 SCEM-02 SSO-00 /145 W
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O R 101556Z OCT 73

FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC IMMEDIATE 5854

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS UNN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 EC BRUSSELS 5787

E.O. 11652: GDS

TAGS: EGEN, PFOR, EEC, US

SUBJ: US/EC DIALOGUE -- EC PERM REPS CONSIDER US

COMMENTS ON COPENHAGEN DRAFT DECLARATION

REF: LONDON 11374

1. SUMMARY. THE EC PERMANENT REPRESENTATIVES HAVE
REVIEWED THE US AMENDMENTS THAT COME WITHIN THEIR
FIELD OF RESPONSIBILITY AND FORWARDED THEIR COMMENTS
TO COPENHAGEN. THEY EXPECT TO REVIEW THE MATTER
AGAIN EARLY NEXT WEEK AFTER THEY RECEIVE THE REACTIONS
OF THE POLITICAL DIRECTORS OF THE NINE AND TO PUT
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THEIR VIEWS IN FINAL FORM FOR THE OCTOBER 18

COPENHAGEN MEETING WITH THE US. SO FAR THERE HAVE BEEN NO PRESS LEAKS. A SENIOR COMMUNITY OFFICIAL AND A PERM REP SOURCE HAVE GIVEN US SOME CONFIDENTIAL BACKGROUND ABOUT THE COMMUNITY'S DISCUSSION. END SUMMARY.

2. AS FORECAST IN THE REFTTEL, THE EC COMMITTEE OF PERMANENT REPRESENTATIVES AND THE EC COMMISSION HAVE THIS WEEK BEEN CONSIDERING THE PROPOSED US AMENDMENTS TO THE COPENHAGEN DRAFT DECLARATION. THE PERM REPS ACTUALLY CONSIDERED ONLY THOSE AMENDMENTS THAT FALL WITHIN THE PURVIEW OF THE COMMUNITY AS DISTINCT FROM THE POINTS (SUCH AS SECURITY) THAT ARE DIRECTLY THE RESPONSIBILITY OF THE POLITICAL DIRECTORS OF THE NINE -- ROUGHLY ONE HALF OF THE US COMMENTS. THE PERM REPS COMPLETED THEIR WORK THE EVENING OF OCTOBER 9 AND HAVE FORWARDED A REPORT FOR THE COPENHAGEN MEETING OF POLITICAL DIRECTORS OCTOBER 11-12. AFTER THEY RECEIVE THE REACTIONS OF THE POLITICAL DIRECTORS, THE PERM REPS EXPECT TO PUT THEIR VIEWS IN FINAL FORM AND TO PREPARE PROPOSED SPECIFIC LANGUAGE CHANGES IN THE DRAFT DECLARATION. SOME OF THEIR COMMENTS ARE IN THE FORM OF QUESTIONS TO BE PUT TO THE US FOR CLARIFICATION.

3. THE COMMUNITY HAS THUS FAR SUCCEEDED IN MAINTAINING TIGHT SECURITY ON ITS DISCUSSIONS BUT A SENIOR COMMUNITY OFFICIAL AND A PERM REP SOURCE HAVE GIVEN US SOME BACKGROUND IN STRICT CONFIDENCE. OTHER SOURCES HAVE REFUSED COMMENT ON THE GROUND THAT THE US INSISTS THERE MUST BE NO LEAKS.

4. OUR SOURCES SAID THAT THE PERM REPS' DISCUSSIONS HAD BEEN CONDUCTED IN A BUSINESSLIKE AND POSITIVE ATMOSPHERE. THE PERM REPS HAD INITIALLY SEPARATED THE US AMENDMENTS INTO TWO CATEGORIES, "EDITORIAL" SUGGESTIONS WHICH COULD BE DECIDED ON THE SPOT IN BRUSSELS AND SUBSTANTIVE POINTS REQUIRING INSTRUCTIONS FROM CAPITALS. INSTRUCTIONS WERE APPARENTLY RECEIVED IN TIME TO ALLOW THE PERM REPS TO TAKE POSITIONS ON ALL ITEMS BUT IN SOME CASES THEIR REPORT REFLECTS CONFIDENTIAL

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NATIONAL DIFFERENCES OF OPINION AT THE PRESENT STAGE RATHER THAN AGREED COMMENTS.

5. ONE OF OUR INFORMANTS MENTIONED FOR "ILLUSTRATION" SEVERAL EXAMPLES OF US AMENDMENTS THAT HAD RAISED SERIOUS QUESTIONS IN THE COMMITTEE OF PERMANENT REPRESENTATIVES. HE CITED AS THE MOST SENSITIVE US AMENDMENT OUR POINT ABOUT SEEKING NEW FORMS OF

COOPERATION. THIS APPARENT EMPHASIS ON CONSULTATIVE MECHANISMS -- TOGETHER WITH OTHER PROPOSED US LANGUAGE EMPHASIZING "PARTNERSHIP" AND IMPLYING A SPECIAL US/EC RELATIONSHIP -- HAD RAISED SERIOUS QUESTIONS "FOR REASONS ONE DID NOT NEED TO SPELL OUT".

6. OUR EC SOURCE EMPHASIZED THAT THE COMMUNITY IS GENUINELY INTERESTED IN IMPROVING AND DEEPENING CONSULTATION WITH THE US EVEN IF THE NINE SHOULD QUESTION THE US AMENDMENT. (ONE OF OUR SOURCES EXPECTS THAT THE NINE WILL IN FACT PUT SOME QUESTIONS ON THIS MATTER TO THE US SIDE ON OCTOBER 18 TO CLARIFY OUR INTENT.) INDEED, ENHANCED CONSULTATION IS ONE OF THE MAIN OBJECTIVES OF THE EXERCISE INsofar AS IT RELATES TO ECONOMIC POLICY ISSUES. THE COMMUNITY, HOWEVER, WISHES TO EMPHASIZE THE CONSULTATIVE PROCESS BY DEFINING SOME OF THE PURPOSES OF CONSULTATIONS AND ABOVE ALL BY IDENTIFYING THE SPECIFIC AREAS TO BE COVERED IN US/EC EXCHANGES. SOME OF THE MEMBER STATES (FRANCE IN PARTICULAR) REMAIN VERY SKITTISH ABOUT ANYTHING THAT LOOKS LIKE "INSTITUTIONALIZATION" OR GIVING THE US A VOICE IN THE DEVELOPMENT OF EC POLICIES.

7. THE US SUGGESTION FOR LANGUAGE ABOUT NOT TRANSFERRING THE ECONOMIC BURDEN OF DOMESTIC PROGRAMS TO OTHER COUNTRIES CAUSED CONSIDERABLE "PERPLEXITY" AMONG THE PERM REPS, ACCORDING TO OUR SOURCE. SOME IN THE COMMUNITY RECOGNIZED THE US AMENDMENTS AS EMBODYING A LAUDABLE OBJECTIVE. OTHERS, HOWEVER, WONDERED WHAT THE US INTENT MIGHT BE IN SPECIFIC TERMS; I.E. HOW THE US WOULD LATER INTERPRET SUCH LANGUAGE OR WHAT

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USE WE MIGHT TRY TO MAKE OF IT. THEY WERE CONCERNED, FOR EXAMPLE, THAT IT MIGHT GIVE THE US A HANDLE FOR

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INFO OCT-01 ISO-00 DRC-01 AID-20 CEA-02 CIAE-00 COME-00

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C O N F I D E N T I A L SECTION 2 OF 2 EC BRUSSELS 5787

PRESSURING THE COMMUNITY ON THE IAP.

8. LASTLY, OUR SOURCE REFERRED TO THE US SUGGESTION FOR AN EXPLICIT REFERENCE TO "ENERGY RESOURCES". HE SAID THAT THIS POINT HAD BEEN DEBATED AT LENGTH DURING PREPARATION OF THE ORIGINAL COPENHAGEN DRAFT. THE US AMENDMENT HAD TRIGGERED A REPEAT OF THIS DISCUSSION AMONG THE PERM REPS WITH NO APPARENT CHANGE IN POSITIONS (UNLESS ONE OCCURRED AT THE LAST MINUTE IN THE OCTOBER 9 PERM REP MEETING). OUR INFORMANT IMPLIED THAT THE OUTBREAK OF THE ARAB-ISRAELI WAR WILL MAKE THE COMMUNITY EVEN MORE CONFIDENTIAL

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HESITANT ON THIS ISSUE THAN HERETOFORE.

GREENWALD

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